

2021 AAEA Graduate Student Extension Competition

Juo-Han Tsay (Becky)

jhtsay2@illinois.edu

Ph.D. candidate, University of Illinois at Urbana-Champaign

Advisor: Dr. Nicholas Paulson

# Policy Background

#### 2014 Farm Bill

# **Commodity Program**

- Agricultural Risk Coverage (ARC)
- Price Loss Coverage (PLC)

#### Crop Insurance Program

- Supplemental Coverage Option (SCO)
- Stacked Income Protection Plan (STAX)

2021

#### Crop Insurance Program

Enhanced Coverage Option (ECO)

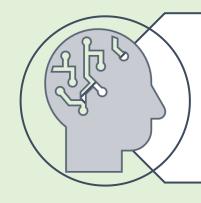
#### Risk Management Agency (RMA) Insurance Products

Acronym	Name	Unit	Insures
RP	Revenue Protection		Revenue
RPHPE	RP with Harvest Price Exclusion	Farm level	Revenue
YP	Yield Protection		Yield

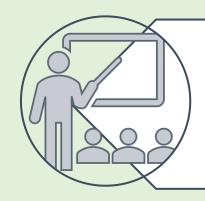
- SCO and ECO payments are triggered based on losses at the county-level.
- SCO and ECO provide add-on coverage on top of individual crop insurance plan.
- SCO is only eligible for farmers selecting PLC as commodity program choices.

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# **Opportunity**



Complexity of crop insurance choices has remarkably increased.



Stakeholders desire to better understand how the new policy might impact risk exposure.

# Program Goals and Objectives

- Educate agricultural producers/stakeholder about the Enhanced Coverage Program (ECO) and its relationship with existing insurance and Farm Bill programs.
- Provide information to help producers make optimal, informed decision regarding its use.
- Develop web-based decision tools and teach decisions makers how to use the tools.

• Deliver research findings that may be beneficial to the target audience.

# **Target Audience**

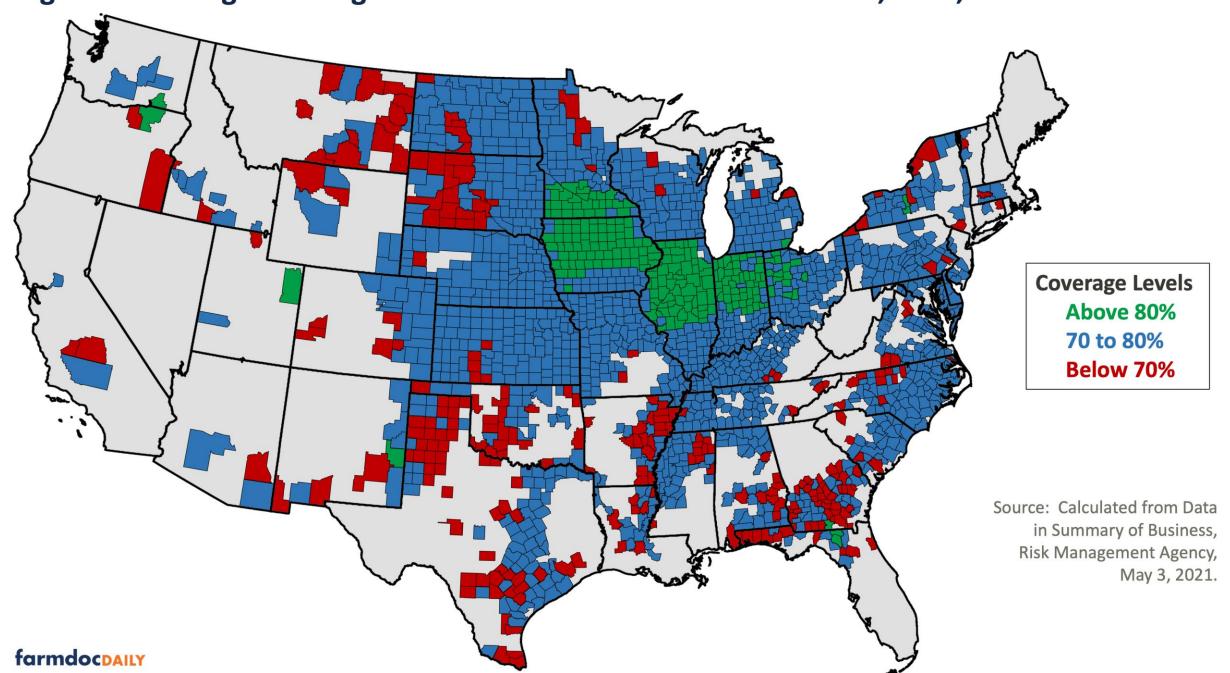




CORN-BELT AGRICULTURAL PRODUCERS/STAKEHOLDERS

**POLICY MAKERS** 

Figure 1. Average Coverage Level for Revenue Protection Policies, Corn, 2020



# Illinois Farmdoc Extension Team



Nick Paulson
Associate Professor, University
of Illinois



**Gary Schnitkey**Professor, University of Illinois



**Bruce Sherrick**Professor, University of Illinois



Krista Swanson Research Associate



Jonathan Coppess
Assistant Professor, University of Illinois



Carl Zulauf Emeritus Professor, Ohio State University



**Jim Baltz** farmdoc Webinar Manager, University of Illinois



Ryan Batts
Extension Specialist, Farm and Financial Management,
University of Illinois



Lee Bynum
farmdoc Project Manager Web
Development, University of
Illinois



**Keith Good**farmdoc Social Media
Coordinator, University of Illinois

# **Sponsors**



















# **Outreach Channels**





RESEARCH ANALYSIS **COMMUNITY EDUCATION** 

#### Research

#### **Research Questions**

- How can/should farmers incorporate these area plans into their risk management plans?
- What level of risk reduction do the supplemental plans offer?

#### Basis risk

- The difference in losses between county-level outcomes and farm-level outcomes.
  - **O**Under-compensation
  - **O**ver-compensation

#### **Objective**

• To quantify basis risk and risk reduction.

#### Research

#### Data

- County yields from USDA National Agricultural Statistics Service (NASS)
- Futures harvest prices
- Projected insurance price and volatility factor from USDA Risk Management Agency (RMA) for 2021 crop year (\$4.58/bu projected price and 0.23 volatility factor)

#### Methodology

• Simulation analysis

# **Policy Comparison**

- RP-85
- RP-80 + SCO
- RP-80 + SCO + ECO-90
- RP-80 + SCO + ECO-95

Figure 1. Likelihood that Indemnity Payments will be Less than RP-85 Indemnities

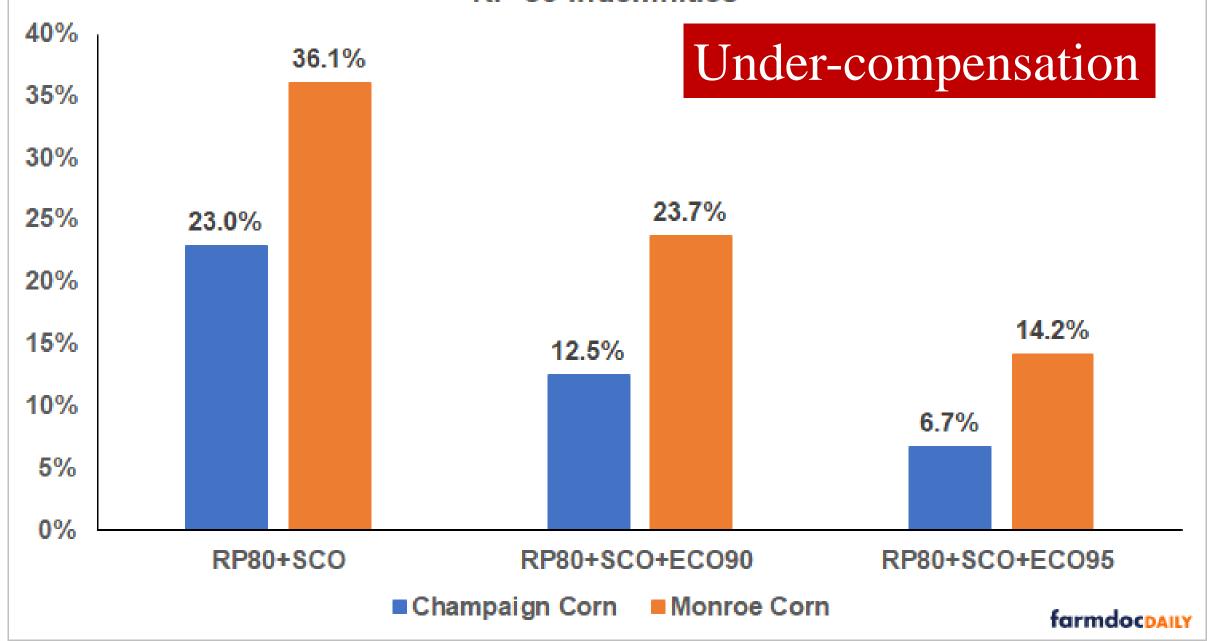
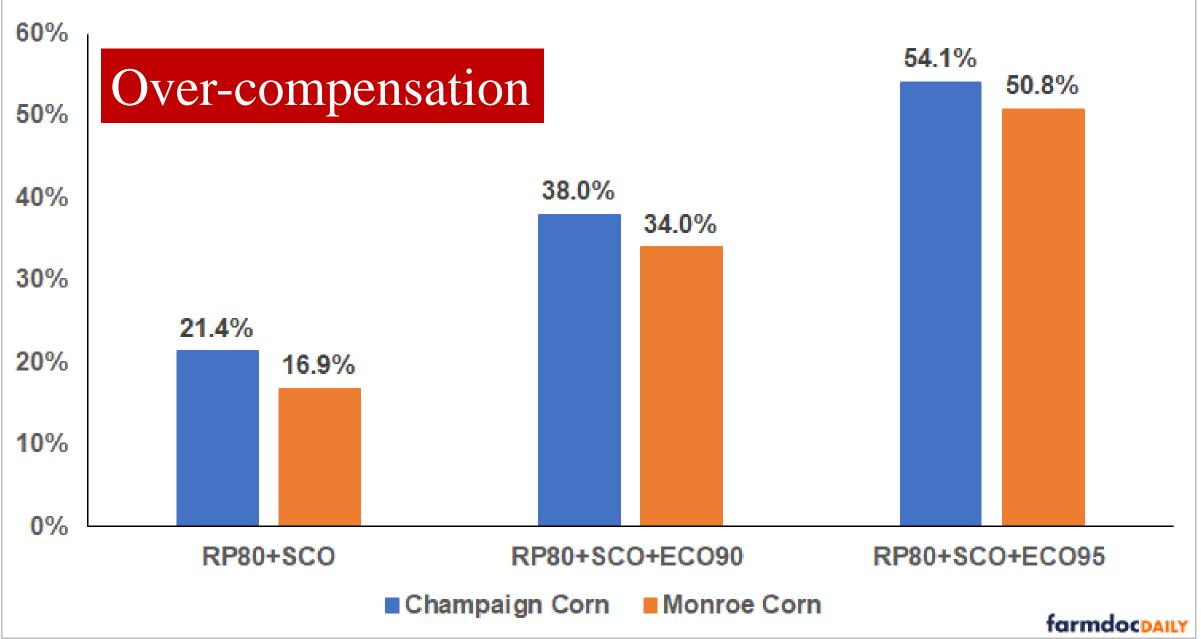
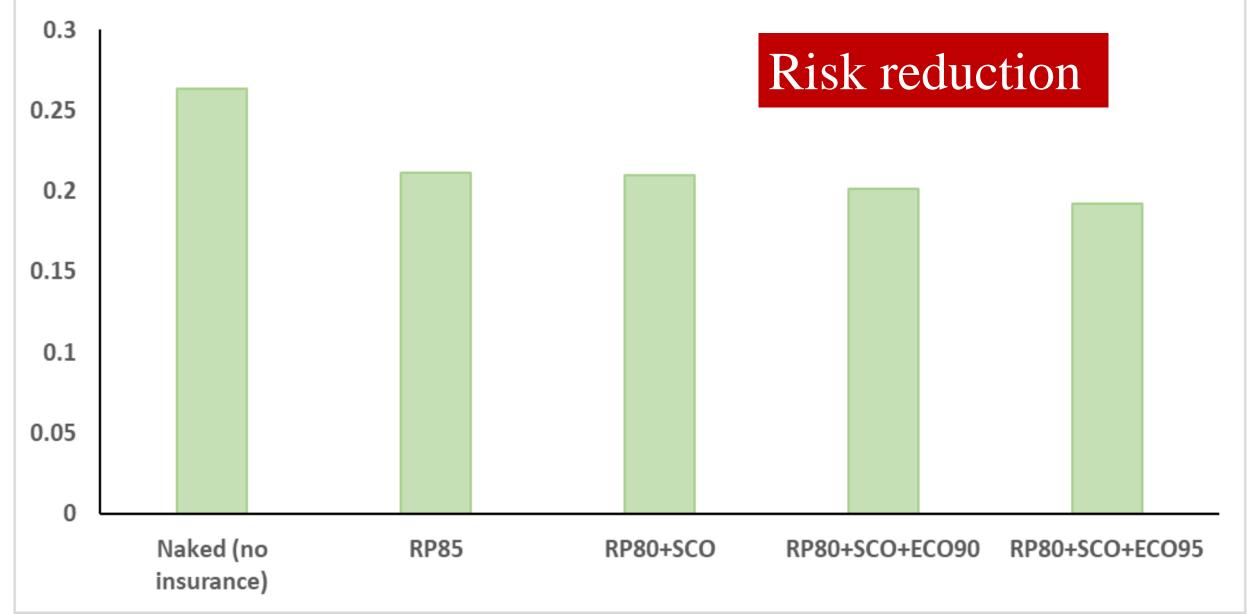


Figure 1. Likelihood that Indemnity Payments will be Greater than RP-85 Indemnities







# **Program Outputs: Publication**

#### farmdocDAILY



Agricultural, Consumer & Environmental Sciences | University of Illinois Urbana-Champaign

#### Supplemental Area Insurance and Basis Risk Measures: Part I

Juo-Han Tsay, Nick Paulson, and Gary Schnitkey

Department of Agricultural and Consumer Economics
University of Illinois

May 5, 2021

farmdoc daily (11): 72

**Gardner Policy Series** 

Recommended citation format: Tsay, J., N. Paulson, and G. Schnitkey. "Supplemental Area Insurance and Basis Risk Measures: Part I." farmdoc daily (11): 72, Department of Agricultural and Consumer Economics. University of Illinois at Urbana-Champaign, May 5, 2021.

Permalink: https://farmdocdaily.illinois.edu/2021/05/supplemental-area-insurance-and-basis-risk-measures-part-1.html

The Enhanced Coverage Option (ECO) is a new supplemental insurance program introduced this year, providing county coverage from 90% or 95% coverage level down to 86% (see *farmdoc daily* articles on November 24, 2020, December 8, 2020, December 10, 2020, December 15, 2020, December 22, 2020, February 23, 2021, March 2, 2021 for more information). The Supplemental Coverage Option (SCO) is another county-based policy that can be used, with or without ECO, to supplement underlying farm-level coverage.

Since ECO and SCO payments are triggered based on losses experienced at the county-level, indemnities may not always match losses experienced at the farm-level over the coverage range. This potential mismatch in loss coverage between farm and area insurance products is often referred to as basis risk and may reduce demand for county-level insurances (Yu et al. 2019).

This article compares some insurance coverage scenarios which use the ECO and SCO products with Revenue Protection (RP) coverage to a baseline case of 85% RP. This year, some farmers may have considered lowering there RP coverage level to 80% and then using SCO and ECO to provide protection above 80%. Herein, we look at the likelihood that county-based coverage triggers smaller payments than 85% RP, a situation also referred to as a "false negative" or under-compensation of farm-level losses.

## farmdocDAILY



Agricultural, Consumer & Environmental Sciences | University of Illinois Urbana-Champaign

#### Supplemental Area Insurance and Basis Risk Measures: Part II

Juo-Han Tsay, Nick Paulson, and Gary Schnitkey

Department of Agricultural and Consumer Economics
University of Illinois

May 6, 2021

farmdoc daily (11): 73

**Gardner Policy Series** 

Recommended citation format: Tsay, J., N. Paulson, and G. Schnitkey. "Supplemental Area Insurance and Basis Risk Measures: Part II." farmdoc daily (11): 73, Department of Agricultural and Consumer Economics, University of Illinois at Urbana-Champaign, May 6, 2021.

Permalink: https://farmdocdaily.illinois.edu/2021/05/supplemental-area-insurance-and-basis-risk-measures-part-2.html

Yesterday, we examined the likelihood that payments from crop insurance policy combinations utilizing SCO and ECO would under-compensate farm-level losses compared to using a higher level RP policy, also referred to as "false-negatives" (see *farmdoc daily* article from May 5, 2021). Today, we examine the likelihood that policy combinations utilizing SCO and ECO might over-compensate losses, also referred to as "false-positives". Under-compensation results in insufficient coverage at the farm level and concerns over the effectiveness of risk protection offered by the supplemental area plans. Over-compensation results in concerns related to program efficiency, particularly since the crop insurance program is supported with public resources. Both these articles contribute to the understanding of basis risk, which refers to the potential mismatch in coverage between individual (farm-level) and area (county-level) insurance programs.

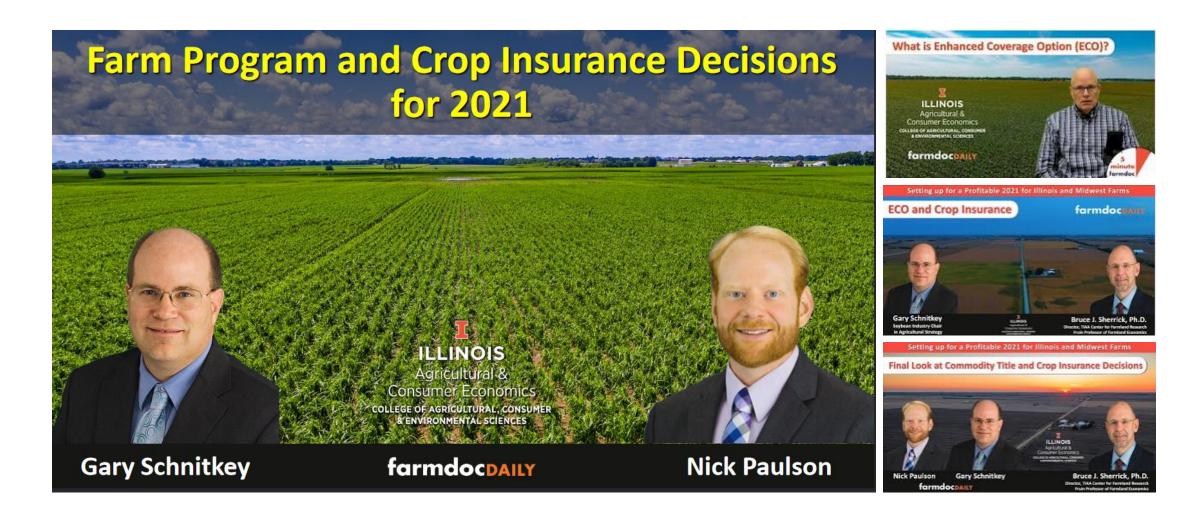
#### Area Insurance Basis Risk

Basis risk associated with area insurance plans refers to the potential difference between losses experienced at the farm-level for individual insurance plans and those experienced at the county-level for the area plan. There are two potential mismatches, or errors, that can result from the use of area-based coverage:

- Indemnity payments from the area plan will be insufficient to cover farm-level losses when they
  occur (under compensation or a false-negative error) (see farmdoc daily article from May 5, 2021
  for more information).
- Indemnity payments from the area plan will be larger than what is needed to fully cover farm-level losses (over-compensation or a false-positive error).

Today's article focuses on the likelihood of over-compensation or false-positive errors.

### Series of Presentation and Webinars



#### **Decision Tools**



#### 2021 Crop Insurance Decision Tool

Continue

Updated: 3/1/2021

This program calculates premiums, evaluates insurance payments, and provides historical data useful when making crop insurance decisions for multiple crops. Estimates are for crops in midwest and southeast states that are harvested in 2020

200

190

180

\$87.08

\$87.08

\$87.08

\$87.08

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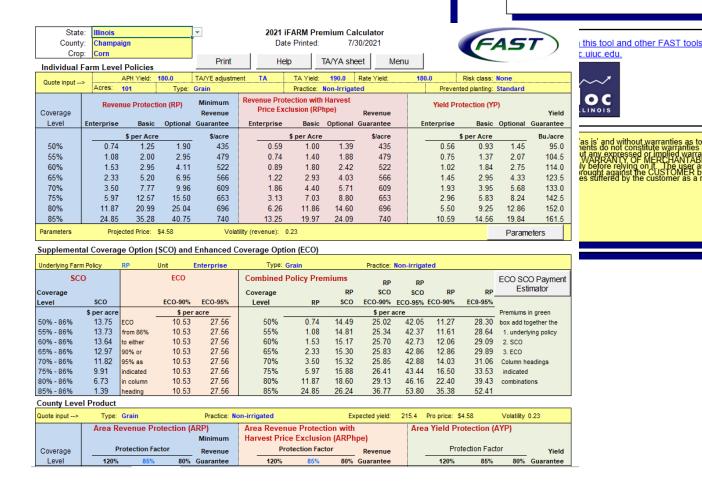
\$87.08

\$87.08

\$59.13

\$87.08

\$87.08



Individual Farm Level Policy Product Print TA APH 215 bu/ac Coverage Level 85% **Expected Price** \$4.50 per bu SCO/ECO Policy SCO Purchased Yes ECO Purchased Yes ECO Coverage Level 95% Expected County Yield 200 bu/ac Actual Yield/Harvest Price Actual Farm Yield 225 bu/ac Actual County Yield 200 bu/ac Harvest Price \$4.00 per bu **Payment Estimates** RP 85% Payment \$0.00 per acre \$0.00 per acre SCO Payment ECO 95% Payment \$59.13 per acre Total Payment \$59.13 per acre **Table Input** Price Change \$0.20 per bu Yield Change 10 bu/ac **ECO Payments Harvest Price County Yield** \$3.00 \$3,20 \$3.40 \$3.60 \$3.80 \$4.00 \$4.20 \$4,40 \$4.60 \$4.80 \$5.00 250 \$87.08 \$59.13 \$5.38 \$0.00 \$0.00 \$0.00 \$0.00 \$0.00 \$0.00 \$0.00 \$0.00 240 \$87.08 \$41.93 \$0.00 \$0.00 \$0.00 \$0.00 \$0.00 \$0.00 \$0.00 \$87.08 \$0.00 230 \$87.08 \$87.08 \$78.48 \$29.03 \$0.00 \$0.00 \$0.00 \$0.00 \$0.00 \$0.00 \$0.00 220 \$87.08 \$87.08 \$87.08 \$20.43 \$0.00 \$0.00 \$0.00 \$0.00 \$0.00 \$0.00 210 \$87.08 \$61.27 \$16.12 \$0.00 \$0.00 \$0.00 \$87.08 \$87.08 \$87.08 \$0.00 \$0.00

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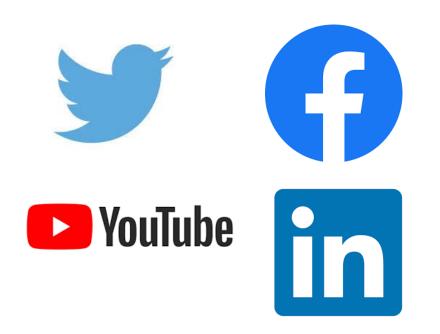
\$0.00

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\$53.75

Support Provided By:

#### **Communication Outlets**





Publish one article of researchbased analysis each business day



#### Farm Policy News

Publish updates on current developments in the farm economy and U.S. farm policy

#### **Timeline**

December 2020 November 2020

The New Coverage Enhanced Coverage Option **ECO** (ECO) Crop

Insurance

Program

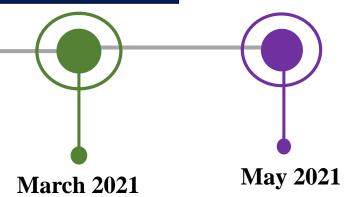
- levels on RP Premium for
- Historical analysis of the frequency triggering **ECO** payments
- **Payments** examples under ECO

- IFES 2020: Farm Program and Crop Insurance **Decisions** for 2021
- Release of the 2021 crop insurance decision tool
- **Potential Payouts** from **ECO**
- 2021 Crop Insurance Premium for Corn ECO and

January 2021

- Crop
  - Insurance

Crop Insurance Deadline March 15th



- RP, ECO, and SCO tradeoffs
- Crop Insurance Decisions for 2021
- What is ECO

Final

Look at Crop Insurance

Decisions

- **ECO** use on corn
- Basis risk measure

# Evaluation

Webinars

Youtube

Publication/decision tools

# Evaluation – Survey before Webinars

Registration Date/Time

Time in Session

State/Postal Code/Country

Questions and Comments

Which best describes you?

# Evaluation – Survey during Webinars (Feb.11<sup>th</sup>, 2021)

How is the audio?

Are you going to change your commodity title choices?

What do you think the harvest price will be?

Will the higher premiums cause you to lower coverage or change plans?

Are you interested in ECO?

# Evaluation – Survey after Webinars

Please rate this webinar. (1 to 10)

How may we improve the webinars?

What future webinars would you like to see?

Any additional questions or comments you wish to make.

#### **Evaluation – YouTube Stats**



#### Your video

Final Look at Commodity Title and C...



Details



**Analytics** 



Editor



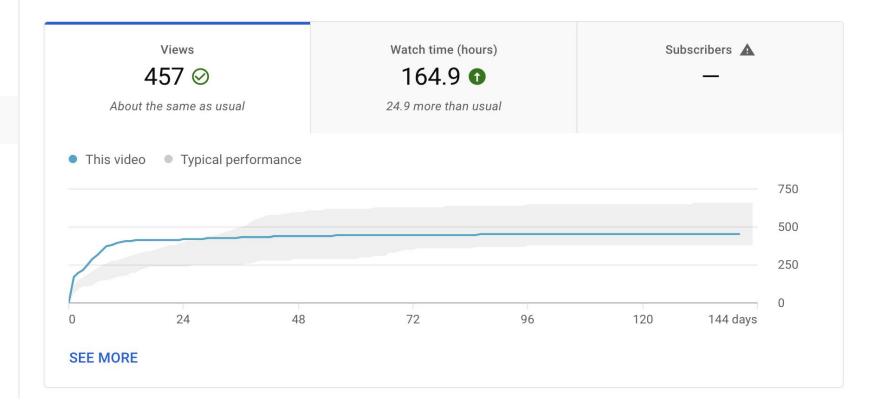
Comments

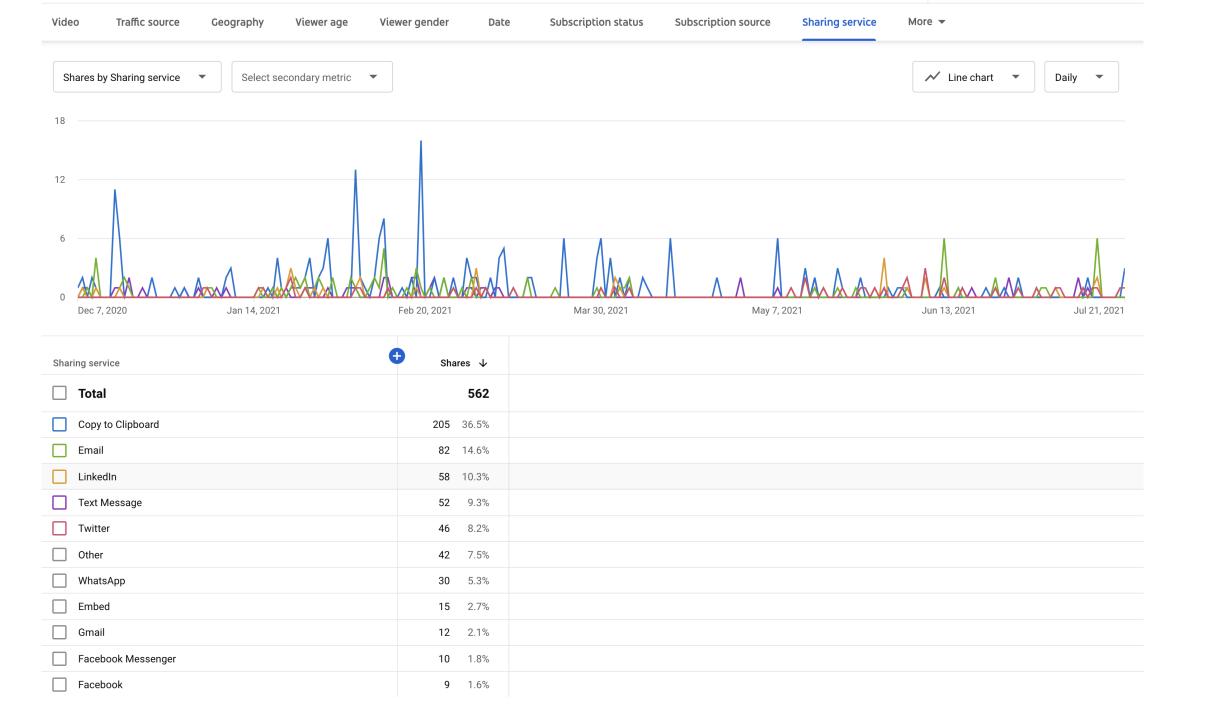


Subtitles



#### This video has gotten 457 views since it was published





#### **Evaluation – Unique Pageviews for Extension Materials**

Title	Date	Unique Pageviews
The New Enhanced Coverage Option (ECO) Crop Insurance Program	November 24, 2020	2823
Coverage Levels on RP: Relationship to Premium Levels	December 1, 2020	1260
Premiums for the Enhanced Coverage Option	December 8, 2020	1114
Historical Analysis of the Frequency of Triggering Enhanced Coverage Option (ECO) Payments	December 10, 2020	1344
Years in Which Enhance Coverage Option Pays	December 15,2020	1205
Payment Examples Under Enhanced Coverage Option	December 22, 2020	1156
IFES 2020: Farm Program and Crop Insurance Decisions for 2021	January 6, 2021	598
Release of the 2021 Crop Insurance Decision Tool	January 19, 2021	1441
Potential Payouts from Enhanced Coverage Option	February 23, 2021	1497
RP, ECO, and SCO Tradeoffs	March 2, 2021	1346
Crop Insurance Decisions for 2021	March 9, 2021	1205
Crop Insurance Coverage Levels and ECO Use on Corn	May 4, 2021	923
Supplemental Area Insurance and Basis Risk Measures: Part I	May 5, 2021	451
Supplemental Area Insurance and Basis Risk Measures: Part II	May 6, 2021	228

Tools	<b>Unique Pageviews</b>	
Crop Insurance Premium Calculator	967	
Crop Insurance Payment Evaluator	604	
Crop Insurance Decision Tool	Updating Version: 1714 Spring-2020 Version: 2958 Spring 2019 Version: 912	
ECO/SCO Payment Estimator	427	

# **Future Research and Program**

Incorporate with commodity programs

 Add likelihood of basis risk and risk reduction calculation tools on existing policy toolbox

# Thank you! Questions?

Juo-Han Tsay (Becky) jhtsay2@illinois.edu

